

## **Administrative Procedures Act Rules**

### **Title 11: Mississippi Department of Environmental Quality**

#### **Part 1: Administrative Regulations**

#### **Part 1, Chapter 5: Mississippi Environmental Quality Permit Board: Regulations Regarding Administrative Procedures Pursuant to the Mississippi Administrative Procedures Act (Adopted November 8, 2005, Amended April 10, 2018)**

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***Rule 5.1 Description of Mississippi Environmental Quality Permit Board.*** Reference is made to Miss. Code Ann. §§ 49-17-28 and 49-17-29 (Rev. 2012), which create and set forth the duties and responsibilities of the Mississippi Environmental Quality Permit Board (“Permit Board”). The Permit Board issues, reissues, modifies, denies, transfers, and revokes Mississippi environmental permits and certifications administered under the Clean Water Act, the Clean Air Act, the Resource Conservation and Recovery Act, the Surface Mining Control and Reclamation Act, state mining laws, and state water resource control laws. The membership of the Permit Board is set by Miss. Code Ann. § 49-17-28 (Rev. 2012).

Seven of the Permit Board members serve by virtue of the State office they hold (“Ex Officio Members”). Pursuant to Miss. Code Ann. § 49-17-28, the membership of the Permit Board shall be composed of the Chief of the Bureau of Environmental Health of the State Board of Health, or his designee; the Executive Director of the Department of Wildlife, Fisheries and Parks, or his designee; the Head of the Office of Land and Water Resources of the Department of Environmental Quality, or his designee; the Supervisor of the State Oil and Gas Board, or his designee; the Executive Director of the Department of Marine Resources, or his designee; the Head of the Office of Geology and Energy Resources of the Department of Environmental Quality, or his designee; and the Commissioner of Agriculture and Commerce, or his designee.

The remaining two members of the Permit Board are appointed by the Governor and are required to be a retired professional engineer knowledgeable in the engineering of water wells and a retired water well contractor, respectively. Pursuant to Miss. Code Ann. § 49-17-28, the retired professional engineer and the retired water well contractor shall only vote on matters pertaining to the Office of Land and Water Resources.

In accordance with 11 Miss. Admin. Code Pt. 2, Ch. 1, R. 1.1.B., at least a majority of the Ex Officio Members of the Permit Board shall represent the public interest and shall not derive any significant portion of their income from persons subject to permits under the federal Clean Air Act or enforcement orders under the federal Clean Air Act (CAA). Each Ex Officio Member of the Permit Board shall certify annually as to whether the member derives a significant portion of income from persons subject to permits under the CAA or enforcement orders under the CAA. If a majority of Ex Officio Members derives a significant portion of income from persons subject to permits under the CAA or enforcement orders under the CAA, then the Permit Board shall take such action as may be necessary to ensure the replacement of as many members of said majority as may be necessary with designates who do not derive a significant portion of income from persons subject to permits under the CAA or enforcement orders under the CAA. In order to facilitate the replacement of an Ex Officio Member as may be necessary, the Bureau Chief, Executive Director, Office Head, Board Supervisor, or Commissioner who designated the member shall designate a replacement who does not derive a significant portion of income from persons subject to permits under the CAA or enforcement orders under the CAA.

The Mississippi Department of Environmental Quality (“Department”) serves as staff for the Permit Board. The Department staff is comprised of four (4) divisions: the Office of Administrative Services, the Office of Geology and Energy Resources, the Office of Land and Water Resources, and the Office of Pollution Control. The Executive Director of the Department serves as the Executive Director of the Permit Board. The Mississippi Commission on

Environmental Quality (“Commission”) is empowered to formulate environmental policy, adopt and enforce rules and regulations, receive funding, conduct studies for using the state’s resources, and discharge duties, responsibilities, and powers as necessary. The Department also serves as staff for the Commission.

Source: Miss. Code Ann. §§ 25-43-2.104, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.2 When Oral Proceedings Will Be Scheduled on Proposed Rules.** Prior to the adoption, amendment, or repeal of rules and regulations administered by the Department, the Permit Board shall conduct a public hearing after public notice. Such notice shall be given by publication once a week for three (3) successive weeks in a newspaper having a general circulation throughout the state. The notice shall contain a description of the proposed regulation and the time, date, and place of the hearing.

Source: Miss. Code Ann. §§ 25-43-3.104, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.3 Notification of Oral Proceeding for Proposed Rule-Making.** The date, time, and place of all oral proceedings for proposed rule-making shall be filed with the Office of the Secretary of State and, within three (3) days of such filing, mailed to anyone who makes a timely request. The oral proceedings shall be scheduled no earlier than twenty (20) days from the filing of this information with the Office of the Secretary of State. For at least twenty-five (25) days from the filing with the Office of the Secretary of State of the notice of proposed rule adoption, the Permit Board shall afford persons the opportunity to submit, in writing, argument, data, and any views on the proposed rule.

Source: Miss. Code Ann. §§ 25-43-3.104, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.4 Presiding Officer.** The Executive Director of the Department, or his designee who is familiar with the substance of the proposed rule, shall preside at the oral proceeding on a proposed rule.

Source: Miss. Code Ann. § § 25-43-3.104, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.5 Public Presentations and Participation for Proposed Rule-Making.**

- A. At an oral proceeding on a proposed rule, persons may make oral statements and may make documentary and physical submissions, which may include views, comments, or arguments concerning the proposed rule.
- B. The presiding officer may place time limitations on individual oral presentations when necessary to assure the orderly and expeditious conduct of the oral proceeding. To encourage joint oral presentations and to avoid repetition, additional time may be provided

for persons whose presentations represent the views of other individuals as well as their own.

- C. Persons making oral presentations are discouraged from restating matters that already have been submitted in writing.
- D. There shall be no interruption of a participant who has been given the floor by the presiding officer, except that the presiding officer may, in his or her discretion, interrupt or end the participant's time for presentation where the orderly conduct of the proceeding so requires.

Source: Miss. Code Ann. §§ 25-43-3.104, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

***Rule 5.6 Conduct of Oral Proceeding for Proposed Rule-Making.***

- A. Presiding officer. The presiding officer shall have authority to conduct the proceeding for proposed rule-making in his or her discretion for its orderly conduct. The presiding officer may:
  - (1) call the proceeding to order;
  - (2) allow for a brief synopsis of the proposed rule and a statement of the statutory authority for the proposed rule;
  - (3) call on those individuals who desire to speak for or against the proposed rule;
  - (4) allow for additional statements following all participants' comments; and
  - (5) adjourn the proceeding.
- B. Questions. Where time permits and to facilitate the exchange of information, the presiding officer may open the floor to questions or general discussion concerning the proposed rule. The presiding officer in his or her discretion may question participants and/or permit the questioning of participants by other participants about any matter relating to that rule-making proceeding, including any prior written submissions made by those participants; however, no participant shall be required to answer any question.
- C. Physical and Documentary Submissions. Submissions presented by participants in an oral proceeding with regard to proposed rule-making shall be submitted to the presiding officer. Such submissions become the property of the Permit Board and are subject to the Commission's public records request procedures.
- D. Recording. The Permit Board may record oral proceedings for the purpose of rule-making by stenographic or electronic means, at its discretion.

Source: Miss. Code Ann. §§ 25-43-3.104, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.7 Persons Who May Request Declaratory Opinions.** Any person with a substantial interest in the subject matter may request a declaratory opinion from the Permit Board by following the specified procedures. “Substantial interest in the subject matter” means: an individual, business group, or other entity that is directly affected by the Permit Board’s administration of a statute, rule, or order within its primary jurisdiction.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.8 Subjects Which May Be Addressed In Declaratory Opinions.** The Department on behalf of the Permit Board will issue declaratory opinions regarding the applicability to specified facts of:

- A. a statute administered or enforceable by the Permit Board,
- B. a rule promulgated by the Permit Board, or
- C. an order issued by the Permit Board. The Permit Board will not issue a declaratory opinion regarding a statute, rule, or order which is outside the primary jurisdiction of the Board. “Primary jurisdiction of the Board” means the Board has a constitutional or statutory grant of authority in the subject matter at issue.

Source: Miss. Code Ann. § 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.9 Circumstances In Which Declaratory Opinions Will Not Be Issued.** The Department on behalf of the Permit Board may, for good cause, refuse to issue a declaratory opinion. The circumstances in which declaratory opinions will not be issued include, but are not necessarily limited to:

- A. lack of clarity concerning the question presented or situations in which the facts presented in the request are not sufficient to answer the question presented;
- B. pending or anticipated litigation, administrative action, or other adjudication or decision making which either may answer the question presented by the request or otherwise make an answer unnecessary;
- C. requests that fail to contain information required by these rules or in which the requestor failed to follow the procedures set forth in these rules;
- D. issues which have become moot, or are abstract or hypothetical such that the requestor is not substantially affected by the application of the statute or rule;

- E. issues in which no present controversy exists, meaning that the requestor is not faced with existing facts or those certain to arise which raise a question concerning the application of the statute or rule;
- F. questions concerning the legal validity of a statute or rule;
- G. requests not based upon facts calculated to aid in the planning of future conduct, but rather, adjudication of the correctness of past conduct or efforts to establish the effect of that conduct;
- H. questions involving the application of a criminal statute or sets of facts that may constitute a crime;
- I. questions the answer to which would require disclosure of information which is privileged or otherwise protected from disclosure by law;
- J. questions that are known to be currently the subject of an Attorney General's opinion request or which already have been answered by an Attorney General's opinion;
- K. questions on which a similar request is pending before the Permit Board, or concerning which a proceeding is known to be pending on the same subject matter before any agency, administrative or judicial tribunal;
- L. questions where issuance of a declaratory opinion may adversely affect the interests of the State, the Permit Board, or any of its officers or employees in any litigation pending or which reasonably may be expected to arise;
- M. questions that involve eligibility for a license, permit, certificate, or other approval by the Permit Board, or some other agency, where there is a statutory or regulatory application process by which eligibility for said license, permit, certificate, or other approval would be determined; or
- N. requests not directed to the Executive Director of the Department.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.10. Where to Send Requests.** All requests for declaratory opinions from the Permit Board must be in writing and mailed, e-mailed, delivered, or transmitted via facsimile specifically to the Executive Director of the Department. The facsimile telephone number for the Department may be found at its website, <http://www.mdeq.ms.gov> No oral or telephone requests or requests for declaratory opinions will be accepted. Requests not directed to the Executive Director of the Department shall not be considered as requests for declaratory opinions under these rules, and a response to such requests shall not be provided.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.11 Name, Address, and Signature of Requestor.** Each request must include the full name, telephone number, and mailing address of the requestor. All requests shall be signed by the person filing the request, who shall attest that the request complies with the requirements set forth in these rules, including but not limited to, a full, complete, and accurate statement of relevant facts. Such request shall also include the statement that, to the best of the requestor's knowledge, no related proceedings are pending before any other administrative or judicial tribunal. A request must be limited to a single transaction or occurrence.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.12 Question Presented.** Each request shall contain the following:

- A. a clear and concise statement of all facts concerning which the opinion is requested, limited to a single transaction or occurrence;
- B. a citation to the statute or regulation or rule at issue;
- C. the question(s) sought to be answered in the opinion, stated clearly and concisely;
- D. the identity of all other, known persons involved in or impacted by the described facts, including their relationship to the facts, their names, mailing addresses and telephone numbers; and
- E. a statement to show that the person seeking the opinion has a substantial interest in the subject matter.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.13 Time for Permit Board's Response.** Within forty-five (45) days after the receipt of a request which complies with the requirements of these rules, the Department on behalf of the Permit Board shall:

The forty-five (45) day period for response shall begin running on the State of Mississippi business day on which the request is received by the Executive Director of the Department on behalf of the Permit Board. A copy of the written declaratory opinion shall be mailed promptly to the requestor. The Department reserves the right to present the declaratory opinion to the Permit Board for final consideration.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.14 Notice by Permit Board to Third Parties.** The Department on behalf of the Permit Board may, at its discretion, provide notice to any person, agency, or entity that a declaratory opinion has been requested, and it may receive or consider data, facts, arguments, and/or opinions from other persons, agencies, or other entities other than the requestor.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.15 Public Availability of Requests and Declaratory Opinions.** Declaratory opinions and requests for declaratory opinions shall be available for public inspection and copying in accordance with the Public Records Act and the Commission's regulations concerning public records requests, known as MCEQ-2. All declaratory opinions and requests shall be indexed by name and subject. Declaratory opinions and requests may be held confidential by the Permit Board within the provisions of MCEQ-2 regarding confidentiality of records or if the information is exempt from disclosure under the Mississippi Public Records Act or other laws of the State, including but not limited to Miss. Code Ann. §§ 17-17-27(6) and 49-17-39 (Rev. 2012).

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*

**Rule 5.16 Effect of Declaratory Opinions.** The Permit Board will not pursue any civil or criminal action against a person who is issued a declaratory opinion from the Executive Director of the Department on behalf of the Permit Board and who, in good faith, follows the direction given in the opinion and acts in accordance therewith unless a court of competent jurisdiction holds that the opinion is manifestly wrong and without any substantial support. Any declaratory opinion rendered by the Executive Director on behalf of the Permit Board shall be binding only on the Department and the Permit Board and the person to whom the opinion is issued. No declaratory opinion will be used as precedent for any other transaction or occurrence beyond that set of facts described in the original request.

Source: Miss. Code Ann. §§ 25-43-2.103, 25-43-1.101, *et seq.*, 49-17-28, 49-17-29, and 49-17-1, *et seq.*